# Present is past?

# Institutional structures and rural policy development in Québec

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### Introduction

In this paper, I examine the degree to which rural policy in Québec is shaped by pre-existing institutional structures.

I argue that a process of institutional decentralization following the Quiet Revolution has significant bearing upon rural policy in the province.

### Theoretical framework

This case study employs a "historical institutionalist" (HI) framework.

Policymaking consists of stable periods of implementation or "path dependencies." These are followed by significant ruptures or "formative moments," and these moments result in the emergence of a new path (Peters et al., 2005: 1275).

## Methodology

This qualitative analysis examined primary and secondary literature from the Québec national library's heritage collection.

Institutions, along with their structures and regulations, were broadly examined between the 1960s and present day.

# **Theoretical Framework**

# Old Rural Economy

Rural policy (Québec)

Path dependency

(Institutional norms, policies, etc.)

Rural policy (Ontario)

# Formative moment

#### 1970s:

- 1973 oil crisis
- Decentralization.
- "Thickening" of municipal power.

policies, etc.)

Rural policy (Ontario)

#### 1950s-1960s:

- Quiet Revolution:
- Nation building (centralized, topdown)
- Institution building (education, health)
- -Large-scale industry

## Old Rural Economy

Homogeneous culture Simple and repetitive Resource commodities Low mobility Local relations important

Low knowledge demands

#### New Rural Economy

Diverse culture Complex Services and amenities High mobility External relations important High knowledge demands

Source: Reimer, Bill. 2005. "Rural and Urban: Differences and Common Ground." In Urban Canada: Sociological Perspectives. Harry H. Hiller ed. Don Mills: Oxford UP. 71-94.

# New Rural Economy

Rural policy (Québec)

#### 1980s-2000s:

- Formal rural policies adopted in Québec (2001; 2007)
- Decentralized (bottom-up)

### Results

Formative moments in the 1970s led to the dissolution of centralized institutional structures in Québec.

Decentralized structures then emerged and ossified to establish new institutional path dependencies.

The institutional norms and policies inherent in these new paths were critical to the formulation and subsequent implementation of rural policy in Québec.

Institutional change in the past, therefore, has significant baring on policies and practices in the present.

### Further research

- To what extent did provincial emphasis on social welfare shape formal rural policies in Québec? For example, regional health centres may be critical to rural policy development.
- What were the *specific* causes leading to institutional change?
- How compatible is rural policy in Québec with the new regionalist literature?

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#### For further information

Please contact me at brett.matthew@yahoo.ca

I would be happy to provide you with more information on this and related projects.